

## Monitoring the Implementation of the New Guidelines for the Management of the District Assemblies Common Fund for Persons with Disabilities (DACF) - Survey Report

### 1. Executive Summary

This report presents the findings from a nationwide survey conducted to monitor the implementation of the new guidelines for managing the District Assemblies Common Fund for Persons with Disabilities (DACF). The analysis reflects both quantitative and qualitative data, providing a comprehensive overview of progress, bottlenecks, and opportunities in implementing the guidelines. While many districts have made efforts to comply with the guidelines, challenges such as non-inclusion of key stakeholders, lack of awareness, delayed fund disbursements, and administrative bottlenecks persist. Positive impacts were noted in areas where the guidelines have been partially or fully implemented, including enhanced transparency, participation, and equity in fund disbursement.

### 2. Background and Objective

The New Guidelines for the Management of the DACF for Persons with Disabilities were introduced to ensure transparency, equitable participation, and effective fund utilization. The Ghana Federation of Disability Organizations (GFD), in its role as a national coordinating body for OPDs, initiated this survey to:

- Monitor the extent of adherence to the new guidelines.
- Identify gaps and challenges in the implementation process.
- Gather feedback from the disability community and stakeholders.
- Provide evidence-based recommendations for improvement.

### 3. Methodology

The survey collected data from 244 MMDAs across Ghana. There were 16 research associates (regional OPD leaders) involved in the data collection and reporting via online survey instruments. These associates contacted and received responses from key stakeholders in the MMDAs including district based OPD leaders, social welfare officers, and members of the Disability Fund Management Committees (DFMCs). Data collection instrument was a semi-structured tool containing both closed-ended and open-ended questions. Quantitative responses were tallied and analyzed using frequency counts and percentages, while qualitative responses were analyzed thematically.

### 4. Quantitative Analysis

#### 4.1. Confirmation of Fund Management Committee Formation

		Percentage
No	86	35%
Yes	158	65%

This indicates that while most districts have initiated the formation of DFMCs, a significant number have yet to comply with the guidelines (refer to **Appendix 1** for full details).

#### ***4.2. Disability Representation (Two Slots Allocation)***

		Percentage
MMDAs with constituted FMCs in place	158	65%
MMDAs with constituted FMCs but without the full complement of 2 representatives from the disability community	17	11%

Though the majority confirm the presence of FMCs constituted according to the guidelines, 11% fail to meet the requirement for two representatives from the disability community to be present as required.

### **5. Qualitative Analysis**

#### ***5.1. Implementation Challenges***

The identified challenges have been grouped into the following categories:

- Non-representation of NCPD on DFMCs - repeated absence of the NCPD representative weakens committee legitimacy.
- Lack of official communication and documentation – the assemblies and social welfare directors demanded formal letters from national bodies.
- Inconsistent or no disbursement of funds - several districts reported no disbursements since 2023.
- Limited awareness and orientation - many stakeholders were unaware of the guidelines or required further training.
- Conflict and displacement - in areas like Nkwanta, insecurity hampered committee formation and participation.
- Gender imbalance - predominance of male representatives from GFD with little consideration for gender diversity.
- Administrative - delays in forming sub-committees, accessing bank accounts, and interference from political actors - communication breakdowns: Miscommunication between assemblies, social welfare departments, and the disability community.

#### ***5.2. Positive Outcomes***

Where the guidelines have been implemented, respondents reported the following positive outcomes:

- Enhanced transparency and accountability: Clearer disbursement procedures and involvement of stakeholders.
- Increased participation: Two disability representatives (including gender balance) ensured inclusive decision-making.
- Better targeting of beneficiaries: Use of application forms and needs assessments streamlined fund access.

- Improved support for education, health, and income generation: Beneficiaries reported receiving tools, livestock, or school fees.
- Operational improvements: Committees convened more regularly; NHIS registration improved.

### ***5.3. Additional Comments and Recommendations from Respondents***

- Demand for NCPD presence in all districts.
- Need for official letters from national bodies to compel assemblies.
- Call for regular monitoring and sensitization by regional GFD executives.
- Requests for improved accessibility, both in physical infrastructure and information.
- Concerns over political interference and non-disclosure of fund allocations.
- Suggestions for training on the guidelines for all DFMC stakeholders.

## **6. Key Findings**

- A significant number of DFMCs have not been formed according to the new guidelines.
- Representation of the disability community remains inconsistent, especially in terms of gender and organizational diversity.
- Disbursements are irregular and non-transparent in some districts.
- Where implementation is effective, there are tangible benefits in participation, transparency, and service delivery.
- Administrative and communication gaps persist across many districts.

## **7. Recommendations**

1. Enforce Full Implementation: MoGCSP and DACF administrators should mandate guideline compliance across all MMDAs.
2. Ensure NCPD Representation: Immediate steps should be taken to post NCPD officers in all districts.
3. Capacity Building: Organize orientation sessions and periodic refresher training for DFMC stakeholders.
4. Gender-Sensitive Representation: Ensure GFD nominations reflect both gender and disability diversity.
5. Enhance Communication: Strengthen coordination between assemblies, social welfare departments, and disability organizations.
6. Transparent Disbursement: Require regular publication of DACF allocations and disbursement records.
7. Regular Monitoring: Empower regional and district-level GFD representatives to conduct field checks.
8. Political Will: Advocate for depoliticized implementation and monitoring of the guidelines.

## **8. Conclusion**

The implementation of the New Guidelines for the Management of the DACF holds promise for improving the well-being and inclusion of persons with disabilities across Ghana. However, the gaps in awareness, representation, communication, and accountability must be urgently

addressed. Strengthening stakeholder collaboration, enhancing transparency, and enforcing compliance are essential to making the guidelines a meaningful tool for social inclusion and empowerment.

**Appendix 1:** List of MMDAs and their Status of Compliance and Non-Compliance with the New Guidelines Regarding Formation and Composition of the DAC Fund Management Committees

List of MMDAs that Have complied and formed their FMCs according to the new Guidelines

(A total of 158)

Region	Name of MMDAs that have Complied
Ahafo	1. Tano North
Ashanti	2. Asante Akyem North
Bono	3. Dormaa East
Bono	4. Dormaa central
Bono	5. Sunyani West
Bono	6. Tain District
Bono	7. Jaman North
Bono	8. Sunyani East
Bono	9. Jaman South
Bono	10. Dormaa west
Bono	11. Berekum west
Bono	12. Wenchi District
Bono	13. Berekum West
Bono	14. Jaman south
Bono	15. Tain District
Bono	16. Banda District
Bono	17. Dormaa Central
Bono	18. Sunyani West
Bono	19. Banda District
Bono East	20. Kintampo
Bono East	21. Techiman South
Bono East	22. NKORANZA NORTH
Bono East	23. Techiman North
Bono East	24. NKORANZA south
Bono East	25. Sene West
Bono East	26. Sene East
Bono East	27. Sene West
Bono East	28. Pru East
Bono East	29. Pru West
Bono East Region	30. Techiman North
Central	31. Ajumako Enyan Esiam
Central	32. Mfantseman
Central	33. Assume North
Central	34. Assin South

Region	Name of MMDAs that have Complied
Central	35. Efutu Municipal
Central	36. Ekumfi
Central	37. AGONA West
Central	38. Awutu Senya West
Central	39. Assin Central
Central	40. Gomoa West
Central	41. Asikuma Odoben Brakwa
Central	42. Abura Asebu Kwamankese
Central	43. Agona East
Central	44. Upper Denkyira West
Central	45. Gomoa Central
Central Region	46. Cape Coast
Central Region	47. Twifo Atti Morkwa
Central regional	48. K.E.E.A
Eastern	49. New Juaben North
Eastern	50. New Juaben North
EASTERN	51. NEW JUABEN SOUTH
Eastern	52. West Akim Municipal
Eastern	53. Akuapem South Mnuicipal
Eastern	54. Suhum Municipal
Eastern	55. Birim Central Municipal
Eastern	56. Denkyem bour District
Eastern	57. Abuakwa North Municipal
Eastern	58. Upper Manya Krobo
Eastern	59. Fantekewa North District
Eastern	60. Akyemansa District
Eastern	61. Nsawam Adoagyiri Municipal
Eastern	62. West Akim
Eastern	63. Ayensuano District
Eastern	64. Kwaebibirem Municipal
Eastern	65. Atiwa East District
Eastern	66. Akuapem North
Eastern	67. Fantekewa South
Eastern	68. Abuakwa South
EASTERN	69. Kwahu East
Eastern	70. Kwahu South
Eastern	71. Kwahu East - Abetifi
Eastern	72. Yilo Krobo
Eastern	73. Birim South District
Eastern	74. Birim North District

Region	Name of MMDAs that have Complied
Eastern	75. Asene Manso Akroso District
Eastern	76. Upper West Akyem District
Eastern	77. Kwahu Afram Plains South District
Eastern Region	78. New Juaben South Municipal
Eastern religion	79. Asuogyaman
Eatern	80. Denkyembuor
Greater Accra	81. Ningo Prampram Municipal
Greater Accra	82. Ablekuma North
Greater Accra	83. Ga South Municipal
Greater Accra	84. Ablekuma Central
Greater Accra	85. Ada East
Greater Accra	86. Ga Central Municipal
Greater Accra	87. Ga West Municipal
North East	88. Mamprugu/Moaduri
North East	89. East Mamprusi
North East Region	90. Bunkprugu/Nankpanduri
North East Region	91. Yunyoo
North East Region	92. West Mamprusi Municipal
North East Region	93. Chereponi
Northern Region	94. Sagnarigu municipal
Northern Region	95. Tamale metro
Northern Region	96. Wulensi
Northern Region	97. Savelugu
NORTHERN REGION	98. KARIGA DISTRICT
Oti	99. Jasikan district
Oti	100. Guan
Oti	101. Krachi east
Oti	102. Kadjebi
Oti	103. Krachi West
Savannah	104. West Gonja Municipal
Savannah	105. North Gonja
Savannah	106. Sawla Tuna Kalba
Savannah	107. Bole
Savannah	108. East Gonja
Savannah	109. Central Gonja
Upper East	110. Bolgatanga municipal
Upper East Region	111. Bongo
Upper East Region	112. Bawku West
Upper East Region	113. Kasena Nankanna West
Upper East Region	114. Garu

Region	Name of MMDAs that have Complied
Upper East Region	115. Bolga East
Upper East Region	116. Talensi District
Upper East Region	117. Nabdam district
Upper East Region	118. Binduri District
Upper East Region	119. Tempene District
Upper East Region	120. BULSA NORTH MUNICIPAL
Upper East Region	121. Bawku municipal
Upper East Region	122. Kasena Nankanna municipal
Upper East Region	123. Pusiga District
Upper west region	124. Nandom municipal
Upper west region	125. Nadowli Kaleo District
Upper west region	126. Wa West District
Upper west region	127. Sissala East Municipal
Upper west region	128. Sissala west
Upper west region	129. Lambussie Kani District
Upper west region	130. Dafiama, busei, Issah District
VOLTA	131. HO WEST
VOLTA	132. HOHOE MUNICIPAL
VOLTA REGION	133. KETA MUNICIPALITY
VOLTA REGION	134. ANLOGA DISTRICT
VOLTA REGION	135. AFADJATO SOUTH
VOLTA REGION	136. SOUTH DAYI
VOLTA REGION	137. KETU SOUTH
VOLTA REGION	138. AKATSI SOUTH
VOLTA REGION	139. SOUTH TONGU
VOLTA REGION	140. NORTH TONGU
VOLTA REGION	141. CENTRAL TONGU
Western	142. Sekondi Takoradi metropolitan assembly
Western	143. Ellembele
Western	144. Ahanta west
Western	145. Ahanta west
Western	146. Effia Kwasi Mintsim Municipal Assembly
Western	147. Tarkwa Nsuoem Municipal Assembly
Western	148. Prestea Huni Valley municipal
Western	149. Wassa Amenfi East
Western	150. Wassa Amenfi East
Western	151. Wassa Amenfi East District
Western north	152. Awowin municipal
Western north	153. Aowin



Region	Name of MMDAs that have Complied
Western north	154. Suaman
Western north	155. Bibiani
Western north	156. Wiawso
Western north	157. Akontombra
Western north	158. Bia West

List of MMDAs that **Have Not** complied to form their FMCs according to the new Guidelines

(A total of 86

Region	MMDAs that have <b>NOT</b> Complied
Ahafo	1. ASUNAFO NORTH
Ahafo	2. ASUNAFO SOUTH
Ahafo	3. AsutifNorth
Ahafo	4. Asutifi South
Ahafo	5. Tano South
Ashanti	6. Sekyere East
Ashanti	7. Juaben Municipal Assembly
Ashanti	8. Asokwa Municipal
Ashanti	9. Asante Akyem South
Ashanti	10. Atwima Kwanwoma Municipal
Ashanti	11. Offinso North Municipal
Ashanti	12. Ahafo Ano South East District
Ashanti	13. Sekyere South Municipal

Ashanti	14. Sekyere Central District
Ashanti	15. Mampong Municipal
Ashanti Region	16. Ahafo Ano North Municipal
Ashanti Region	17. Sekyere Afram plains
Ashanti Region	18. Sekyere Kumawu
Ashanti Region	19. Amansie South District
Bono East	20. Kintampo North
Bono East	21. Techiman
Central	22. Upper Denkyira East
Central	23. Awutu East Municipal
Central	24. Gomoa East
Central	25. Twifo Heman Lower Denkyira
Greater Accra	26. Ayawaso North Municipal
Greater Accra	27. Kpone Katamanso Municipal
Greater Accra	28. Ayawaso West
Greater Accra	29. Tema Metropolitan Assembly
Greater Accra	30. La Dadekotopon Municipal
Greater Accra	31. Krowor Municipal
Greater Accra	32. Ayawaso Central
Greater Accra	33. Okaikwei North Municipal
Greater Accra	34. Korle Klottey
Greater Accra Region	35. Weija Gbawe Municipal
Northern Region	36. Tolon
Northern Region	37. Saboba
Northern Region	38. Kpandai
Northern Region	39. Mion
Northern Region	40. Nanton
Northern Region	41. Kumbungu
Northern Region	42. Yendi
NORTHERN REGION	43. ZABZUGU DISTRICT
NORTHERN REGION	44. GUSHEGU DISTRICT
NORTHERN REGION	45. BIMBILA DISTRICT
NORTHERN REGION	46. TATALE DISTRICT
Oti	47. Nkwanta South
Oti	48. Krachi-Nchumuru
Oti	49. Nkwanta North
Oti	50. Biakoye
Savannah	51. North East Gonja
Upper East Region	52. BULSA SOUTH DISTRICT
Upper west	53. Wa municipal
Upper west region	54. Jirapa municipal

Upper west region	55. Wa east District
Upper west region	56. Lawra municipal
VOLTA	57. HO MUNICIPAL
VOLTA	58. KPANDO DISTRICT
Volta Region	59. NORTH DAYI
VOLTA REGION	60. KETU NORTH
VOLTA REGION	61. AGORTIME -ZIOPE
VOLTA REGION	62. ADAKLU DISTRICT
VOLTA REGION	63. AKATSI NORTH
Western	64. Jomoro
Western	65. Nzema East
Western	66. Wassa Amenfi West
Western	67. Wassa East
Western	68. Wassa Amenfi Central
Western north	69. Bodi
Western north	70. Boa East
Western north	71. Juaboso
Greater Accra	72. Shai-Osudoku District
Bono	73. Berekum East
Greater Accra	74. Ablekuma North Municipal
Greater Accra	75. Accra Metropolitan
Greater Accra	76. Ashaiman Municipal
Greater Accra	77. Adentan Municipal
Greater Accra	78. Ga West Municipal
Greater Accra	79. Tema West
Greater Accra	80. Ga North Municipal
Greater Accra	81. Ayawaso East Municipal
Greater Accra	82. Ada West
Greater Accra	83. Ledzokuku Municipal
Greater Accra	84. La Nkwantanang Municipal
Eastern	85. Kwahu North Afram Plains
Eastern	86. Achiase